IN THE

Supreme Court of the United States

BETH LEWIS MAZE,

Petitioner,

v

KENTUCKY JUDICIAL CONDUCT COMMISSION,

Respondent.

On Petition for a Writ of Certiorari to the Supreme Court of Kentucky

PETITION FOR A WRIT OF CERTIORARI

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September 4, 2019

QUESTION PRESENTED

Petitioner, a Kentucky Circuit Judge, has been charged by the Kentucky Judicial Conduct Commission in a civil proceeding that could result in removal from her elected judicial office. Petitioner also has been charged in a state criminal indictment for the same underlying conduct. Petitioner sought and was denied a stay of the administrative proceedings in order to protect her Fifth Amendment right to remain silent in the criminal case. Did the denial of the stay in the civil proceedings deprive Petitioner of her fundamental Fifth Amendment right to remain silent in the state criminal proceedings?

PARTIES TO THE PROCEEDING

Petitioner, Beth Lewis Maze, was the movant in lower courts. Respondent is the Kentucky Judicial Conduct Commission.

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REPORTED OPINION

The decision of the Supreme Court of Kentucky in *Beth Lewis Maze v. Kentucky Judicial Conduct Commission*, 2018-SC-000633-RR (Ky. 2019), is appended to this petition.

BASIS OF JURISDICTION

The jurisdiction of this Court is invoked pursuant to 28 U.S.C. § 1257(a). The decision of the Kentucky Supreme Court was issued on June 13, 2019. This petition is timely filed pursuant to Supreme Court Rule 13.1.

PROVISIONS OF LAW INVOLVED

The Fifth Amendment of the United States Constitution provides:

No person shall . . . be compelled in any criminal case to be a witness against himself[.]

STATEMENT OF THE CASE

I. Procedural Background

Elected in 2000, Petitioner is the Chief Circuit Judge for the 21st Judicial Circuit of Kentucky consisting of Bath, Menifee, Montgomery and Rowan counties.

On the evening of September 18, 2017, the Bath County jailer telephoned Petitioner from the hospital in Mt. Sterling, Kentucky, seeking the issuance of a drug test order which had been requested by both the arresting officers and Petitioner's ex-husband. The jailer advised that all other judges in the circuit had recused themselves with regard to any action concerning Petitioner's ex-husband.

Believing she was simply preserving evidence and to comply with the jailer's request, Petitioner located a blank order form at her residence and completed it and faxed it to the hospital. However, the form was outdated and differed from the form currently in use. In particular, the updated form contains a signature block for parties described as "[d]istribution," to various parties. Appendix E 51a. In the old version of the form this block was "seen by and order of entry waived."

As a result, Petitioner unknowingly signed an outdated order form. On the lines she believed were for distribution, Petitioner printed "Commonwealth Att. & Bath Co. Attorney" and "Michael Campbell," the attorneys for the plaintiff and the defendant. Petitioner did so believing that the order would then be distributed to each of them. Petitioner issued another drug test order after the jailer called a second time. (Appendix E 51a, 52a, and 53a)

Petitioner self-reported to the Kentucky Judicial Conduct Commission (JCC) that she had prepared orders in a case involving her ex-husband. Petitioner also mailed the originals to the JCC, which has constitutional oversight of the judiciary in Kentucky, as neither order was honored; the hospital needed a doctors order, not a court order.

On May 21, 2018, the JCC charged Petitioner with two counts of misconduct for signing orders involving her ex-husband (Appendix D 38a). The JCC also charged Petitioner with two counts of misconduct for allegedly forging the attorneys' names to the two order forms at issue. (Appendix E 45a)

On November 1, 2018, Petitioner was indicted by the Bath County Grand Jury on two counts of forgery and

one count of tampering with public records for mailing the original forms to the JCC. (Appendix F 54a)

Contrary to her Fifth Amendment right to remain silent, the JCC now seeks to compel Petitioner to proceed with a civil disciplinary hearing prior to her criminal trial. At the same time, Petitioner is scheduled for trial on November 12, 2019 in the criminal case for the same alleged misconduct.

REASONS FOR ISSUANCE OF THE WRIT

In this case, Petitioner has an overlapping Fifth Amendment right to remain silent in the civil administrative proceedings and in the state court criminal case. In its opinion denying a stay in the disciplinary matter, the Kentucky Supreme Court essentially left Petitioner with two choices—(1) Waive her Fifth Amendment right in the civil proceeding to defend herself against the misconduct allegations, which also would constitute a waiver in the criminal case, or (2) invoke her Fifth Amendment right in the civil case to protect herself in the criminal matter, but preventing her from defending against the misconduct allegations. The first option also would require Petitioner to disclose her defenses and present witness testimony in the administrative proceeding that will be relevant to prosecutors in the criminal case. This potential outcome demonstrates the false choice created by the Kentucky Supreme Court's decision. Respondent's interest in resolving the civil proceedings cannot outweigh Petitioner's fundamental right to remain silent regarding issues material to a pending criminal case against her. A stay should have been granted to protect Petitioner's constitutional rights. See Newman v. United States, No 3:90-CV-7646, 1992 WL 115191, at *1 (N.D. Ohio Jan. 10, 1992) (citing In re Ivan F. Bowsky Sex. Litigation, 128 F.R.D. 47, 49 (S.D.N.Y. 1989))

4 CONCLUSION

This Court should grant certiorari to correct the decision of the Kentucky Supreme Court to deny Petitioner's stay of the civil proceedings until the state criminal case is resolved. Such a stay is necessary to allow Petitioner to assert her fundamental constitutional right to remain silent.

WHEREFORE the writ of certiorari should issue.

Respectfully submitted,

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1a

APPENDIX A

RENDERED: JUNE 13, 2019 TO BE PUBLISHED SUPREME COURT OF KENTUCKY

2018-SC-000633-RR

BETH LEWIS MAZE, CIRCUIT JUDGE,

Movant,

v.

KENTUCKY JUDICIAL CONDUCT COMMISSION,

Respondent.

OPINION AND ORDER

Acting through an attorney, Judge Beth Lewis Maze¹ sent a letter to the Judicial Conduct Commission ("JCC") on November 12, 2017, in which she reported her own conduct. Based upon these facts, the JCC brought a five-count misconduct charge against her. While those misconduct charges were pending a final hearing before the JCC, a grand jury returned a criminal indictment against Judge Maze on November 1, 2018. The grand jury charged Judge Maze with two counts of second-degree forgery² and one count of tampering with public records.³

¹ Beth Lewis Maze is Judge of the 21st Judicial Circuit of Kentucky, Division No. 2.

² Kentucky Revised Statutes ("KRS") 516.030.

³ KRS 519.060.

Two weeks after the return of the indictment, Judge Maze filed three motions, in her JCC proceedings, and the JCC denied her requested relief on all of them. The JCC's denial of these motions is the subject of this appeal.

Before the JCC, Judge Maze first moved for a postponement of all further JCC proceedings until resolution of the criminal charges. Second, Judge Maze moved to postpone the December 3, 2018, JCC hearing, claiming insufficient time to prepare for the hearing because the JCC produced to her a voluminous amount of materials in discovery slightly less than a month before the scheduled JCC hearing. Third, Judge Maze asked for an informal conference with the JCC to address additional misconduct charges that were added after the initial charge.

After the denial of all three motions, Judge Maze filed in this Court a Kentucky Rules of Civil Procedure ("CR") 76.33 Motion for Intermediate Relief on November 28, 2018, asking us to stay the impending JCC hearing. And along with the CR 76.33 motion, Judge Maze filed a Notice of Appeal, in which she asked us to review the JCC's denial of her three motions. We granted Judge Maze's CR 76.33 motion, staying all. JCC proceedings until we could address the merits of Judge Maze's appeal of the JCC's denial of her motions.

We find no error on the part of the JCC in denying Judge Maze's motion for a stay, and because her other challenges are either moot or procedurally infirm at this time, we affirm her appeal, in part, and order her appeal dismissed, in part.

I. ANALYSIS.

Section 121 of the Kentucky Constitution creates a commission to retire for disability, suspend without

pay, or remove for good cause members of the state's judiciary. And this section mandates that the "actions" of the commission are subject to judicial review by this Court.⁴ But more importantly, Section 121 gives this Court the rulemaking power over the commission's proceedings. In exercise of this rulemaking power, this Court has promulgated Kentucky Supreme Court Rules ("SCR") 4.000, et seq. SCR 4.010(a) designates the name of the commission as the Kentucky Judicial Conduct Commission.

SCR 4.290 outlines judicial review of JCC proceedings. SCR 4.290(2) provides, "A notice of appeal of the Commission's *final order* shall be filed with the Clerk of the Supreme Court within 10 days after service of notice of the order upon the judge." Additionally, SCR 4.290(5) provides, "The Court shall have power to affirm, modify or set aside in whole or in part the *order* of the Commission[.]" As such, SCR 4.290 contemplates that only after the final order of the JCC resolving all issues does this Court exercise direct appellate review over JCC proceedings.

The language of SCR 4.290(1), which provides that the Kentucky Rules of Civil Procedure ("CR") shall apply to this Court's appellate review of JCC orders to the extent they are not inconsistent with SCR 4, further buttresses the point that we review only the final orders of the JCC. CR 54.01 provides, "A final or appealable judgment is a final order adjudicating all the rights of all the parties in an action or proceed-

⁴ Ky. Const. § 121.

⁵ (emphasis added).

⁶ (emphasis added).

ing[.]" This Court has long held that appeals are allowed only from final judgments."

The rules governing this Court's review of JCC proceedings only allow us to review the propriety of those proceedings upon submission of the JCC's final order resolving the proceedings. Here though, the JCC proceedings are ongoing; nothing in Judge Maze's JCC proceedings has been finally adjudicated. And the three JCC rulings at issue in this direct appeal—denial of a stay, denial of a continuance, and denial of an additional informal hearing—are all interlocutory in nature and do not constitute immediately appealable final judgments. 9

But the JCC only challenges the procedural ability of this Court to address the propriety of Judge Maze's argument regarding the JCC's denial of her motion for an additional informal hearing. The JCC argues that Judge Maze's challenge to the JCC's denial of her

⁷ Cavalier Homes of Alabama v. Coleman, 181 S.W.3d 558, 559 (Ky. 2005) (citing CR 54.01; National Gypsum Company v. Corns, 736 S.W.2d 325 (Ky. 1987)).

⁸ Indeed, a review of our case law reveals that we have only entertained appeals of JCC proceedings after the JCC has entered its final order disposing of the entire matter. See *e.g.*, *Gormley u. Judicial Conduct Comm'n*, 332 S.W.3d 717, 720 (Ky. 2010); *Aired v. Corn.*, *Judicial Conduct Comm'n*, 395 S.W.3d 417, 423 (Ky. 2012); *Kentucky Judicial Conduct Comm'n v. Woods*, 25 S.W.3d 470, 471 (Ky. 2000).

⁹ See e.g., John Bourdeau, et al., American Jurisprudence, 4 Am. Jur. 2d Appellate Review § 146 (Feb. 2019 update) ("[A]n order granting or refusing a continuance, postponement, or adjournment of the trial or other proceeding involved in a state civil case is merely interlocutory in nature and nonappealable.") (internal citations omitted); Warper Mfg. Co. v. Ashland Oil, Inc., 606 F. Supp. 866, 867-68 (N.D. Ohio 1985) (denial of plaintiff's motion to have hearing not final appealable order).

motion for an informal hearing is an impermissible issue for interlocutory review. The JCC is correct in this assertion, so we decline to review the propriety of the JCC's denial of Judge Maze's motion for an, informal hearing.

Additionally, the JCC argues that this Court's grant of Judge Maze's CR 76.33 Motion for Intermediate Relief, which postponed the hearing scheduled for December 3, 2018, renders moot her challenge of the propriety of the JCC's denial of her motion to continue the December 3, 2018 hearing. The JCC is also correct in this assertion—this Court's granting of Judge Maze's CR 76.33 motion did, in fact, cancel the December 3, 2018 hearing. So all that is left for our review is whether the JCC correctly denied Maze's motion for a stay. 11

"The civil and regulatory laws of [government] frequently overlap with the criminal laws, creating the possibility of parallel civil and criminal proceedings, either successive or simultaneous." In this case, Judge Maze's JCC proceedings and her criminal prose-

¹⁰ "A 'moot case' is one which seeks to get a judgment . . . upon some matter which, when rendered, for any reason, cannot have any practical legal effect upon a *then* existing controversy." *Morgan v. Getter*, 441 S.W.3d 94, 98-99 (Ky. 2014) (quoting *Benton v. Clay*, 233 S.W. 1041, 1042 (Ky. 1921)) (emphasis in original).

¹¹ Although we have concerns about the procedural validity of Judge Maze's appeal of this interlocutory order, we will nonetheless address the merits of her argument because no procedural challenge was made by the JCC on this point.

¹² SEC v. Dresser Industries, Inc., 628 F.2d 1368, 1374 (D.C. Cir. 1980) (internal citations omitted); see also White Collar Crime, 1 White Collar Crime § 7:1, Simultaneous or successive civil and criminal proceedings (July 2018 update) (internal citations omitted).

cution are pending at the same time. These parallel proceedings appear to involve the same conduct on the part of Judge Maze. Judge Maze sought by motion to halt the JCC proceedings until her criminal prosecution concludes, but the JCC denied the motion.

"In the absence of substantial prejudice to the rights of the parties involved, such parallel proceedings are unobjectionable under our jurisprudence." While "[t]he Constitution . . . does not ordinarily require a stay of civil proceedings pending the outcome of criminal proceedings[,] [n]evertheless, a court may decide in its discretion to stay civil proceedings, postpone civil discovery, or impose protective orders and conditions when the interests of justice seem . . . to require such action, sometimes at the request of the prosecution, . . . sometimes at the request of the defense[.]" "The Court must make such determinations in the light of the particular circumstances of the case."

A secondary source describes the benefits and drawbacks of parallel proceedings:

Parallel proceedings benefit the government in several ways.... These proceedings allow civil and criminal agencies to share information. Furthermore, the regulatory agency can use the criminal conviction of the defendant to dispose of the civil action.

Parallel proceedings can also benefit a defendant. The defendant may utilize a favorable outcome in the civil action to avoid criminal

¹³ *Dresser*, 628 F.2d at 1374.

¹⁴ Dresser, 628 F.2d at 1374 (quoting *United States v. Kordel*, 397 U.S. 1, 12 (1970)).

¹⁵ Dresser, 628 F.2d at 1374.

charges or to dismiss the criminal case. The defendant can use the liberal discovery rules of civil procedure to obtain information about the criminal case. However, parallel proceedings also pose problems for a defendant, such as invocation of his Fifth Amendment right against self-incrimination, the financial strain of defending two suits, and the use of evidence from the civil case in the criminal case.¹⁶

The D.C. Circuit Court of Appeals in *Dresser* offered a compelling analysis for when a court should defer a noncriminal proceeding occurring simultaneously with a defendant's criminal proceeding:

Other than where there is specific evidence of agency bad faith or malicious governmental tactics, the strongest case for deferring civil proceedings until after completion of criminal proceedings is where a party under indictment for a serious offense is required to defend a civil or administrative action involving the same matter. The noncriminal proceeding, if not deferred, might undermine the party's Fifth Amendment privilege against selfincrimination, expand rights of criminal discovery beyond the limits of [the Rules of Criminal Procedure, expose the basis of the defense to the prosecution in advance of criminal trial, or otherwise prejudice the case. If delay of the noncriminal proceeding would not seriously injure the public interest, a court may be justified in deferring it.. . In some . . . cases, however, the courts may adequately protect the government and the

¹⁶ White Collar Crime, supra note 12 (citations omitted).

private party by merely deferring civil discovery or entering an appropriate protective order.¹⁷

"The burden is on the party seeking the stay to show 'pressing need for delay' and that neither the other party nor the public will suffer harm from entry of the order." If a stay is granted, "[t]he stay must only be entered for a certain period of time and must not 'place [the) case in limbo for years." 19

"While there is no precise test . . . for determining when a stay is appropriate, . . . courts commonly consider factors such as: (1) the extent to which the issues in the criminal case overlap with those presented in the civil case; (2) the status of the case, including whether the defendants have been indicted; (3) the private interests of the plaintiffs in proceeding expeditiously weighed against the prejudice to plaintiffs caused by the delay; (4) the private interests of and burden on the defendants; (5) the interests of the courts; and (6) the public interest."²⁰ "Moreover, the public interest in effective criminal prosecution generally outweighs any existing civil interests."²¹ "In addition to those factors, . . . courts 'should consider "the extent to which the defendant's fifth amendment

¹⁷ Dresser, 628 F.2d at 1376 (citations omitted).

¹⁸ SEC v. Abdallah, 313 F.R.D. 59, 64 (N.D. Ohio 2016)
(quoting F.T.C. v. E.M.A. Nationwide, Inc., 767 F.3d 611, 627-28
(6th Cir. 2014); Ohio Envtl. Council v. US. Dist. Ct., S. Dist. of Ohio, E. Div., 565 F.2d 393, 396 (6th Cir. 1977)).

¹⁹ *Abdallah*, 313 F.R.D. at 64 (quoting *Ohio Envtl. Council*, 565 F.2d at 396).

²⁰ *Abdallah*, 313 F.R.D. at 64.

 $^{^{21}}$ *Id*.

rights are implicated."²² "The most important factor is the balance of the hardships, but '[t]he . . court must also consider whether granting the stay will further the interest in economical use of judicial time and resources. "²³

This Court has recently addressed the issue of parallel proceedings and adopted a strikingly similar test for determining whether civil proceedings should be stayed pending resolution of concurrent criminal proceedings.²⁴ In *Lehmann*, the defendant was alleged to have sexually abused young children.²⁵ About a month after the defendant was criminally indicted, the alleged victims filed a civil suit against the defendant.²⁶ In determining whether the civil proceedings should be stayed pending resolution of the criminal proceedings, this Court discussed the issue of parallel proceedings and how best to address it, using the following factors as "strong guidance: (1) the extent to which the evidentiary material in the civil and criminal cases overlap; (2) the status of the criminal proceeding; (3) the interests of any parties in staying the civil proceeding; (4) the prejudice to any parties

²² E.M.A. Nationwide, 767 F.3d at 627 (quoting Keating v. Office of Thrift Supervision., 45 F.3d 322, 324 (9th Cir. 1995); Fed. Say. & Loan Ins. Corp. v. Molinaro, 889 F.2d 899, 902 (9th Cir. 1989)).

 $^{^{23}}$ E.M.A. Nationwide, 767 F.3d at 627 (internal citations omitted).

²⁴ Lehmann v. Gibson, 482 S.W.3d 375 (Ky. 2016). One of the dissents suggests that we rely on Lehmann to support our holding. To the contrary, we only cite Lehmann for its helpful articulation of the rule regarding the staying of a civil proceeding occurring simultaneously with a criminal proceeding.

²⁵ *Id.* at 379.

 $^{^{26}}$ *Id*.

from staying the civil proceeding; [(5)] the interests of persons that are not parties to the litigation; [(6)] court convenience; and [(7)] the public interest in the pending civil and criminal actions."²⁷

Although we deal here with parallel JCC and criminal prosecution whereas *Lehmann* dealt with parallel civil and criminal prosecution, the distinction is immaterial for applying the *Lehmann* factors as a helpful guide in determining whether Judge Maze's JCC proceedings should be deferred until resolution of her criminal prosecution as she has requested. *In view* of the important constitutional function assigned to the JCC of ensuring public trust and confidence in the integrity of the state's court system, we additionally note that the JCC's process demands a high degree of deference.

We recognize from the outset that the burden is upon Judge Maze to prove that her circumstances require that the JCC proceedings against her be deferred during her criminal prosecution. Unquestionably, the facts underlying the criminal prosecution appear to overlap with the facts underlying the misconduct charges against her in the JCC proceedings. So far in the criminal prosecution, Judge Maze has been indicted, arraigned on all charges, and pleaded not guilty. A pretrial conference is now set for September 17, 2019, and a trial date for November 12, 2019.

The JCC is the prosecuting party in the case before us. The JCC is the constitutionally created body solely responsible under state law for "the discipline, retirement or removal of justices of the Supreme Court and judges of the Court of Appeals, circuit court and district court under section 121 of the Constitution of

²⁷ *Id.* at 384 (citations omitted).

Kentucky[.]"²⁸ "The purpose of Section 121 of our constitution is the regulation of the conduct of those persons charged with the administration of justice."²⁹ "The aim of [JCC] proceedings . . . is to improve the quality of justice administered within the Commonwealth by examining specific complaints of judicial misconduct, determining their relation to a judge's fitness for office and correcting any deficiencies found by taking the least severe action necessary to remedy the situation "³⁰

As of now, Judge Maze has been on paid suspension from her duties as circuit judge since October 2, 2018.

The JCC's interests in proceeding without impediment include: (1) maintaining the integrity of the state's judicial system by the faithful discharge of its constitutional mandate to regulate the conduct of persons responsible for the administration of justice in this Commonwealth; and (2) disposing expeditiously of all pending matters before the JCC within the time constraints imposed by SCR 4,000, et seg. The JCC's interests correspond with the public's interest in the prompt resolution of the misconduct charges against Judge Maze. The public's interest further demands: (1) minimizing disruption of routine court business to the citizens of the 21st Judicial Circuit and the Commonwealth; (2) reducing the additional expenditure of state funds for special judges deployed to the 21st Judicial Circuit to continue the work of the court while Judge Maze remains suspended; and (3) reducing length of time Judge Maze receives a full judicial

²⁸ Supreme Court Rule ("SCR") 4.000.

 $^{^{29}}$ Nicholson v. Judicial Ret, & Removal Comm'n, 562 S.W.2d 306, 308 (Ky. 1978).

 $^{^{30}}$ *Id*.

salary and benefits while incapable of performing any judicial duties.

Judge Maze argues that she will suffer increased difficulties because of the parallel criminal charges and disciplinary charges: (1) the quandary of asserting her Fifth Amendment right against self-incrimination and defending herself fully in both proceedings; (2) the financial strain of defending two suits; and (3) the overlap of evidence from the disciplinary proceeding allowing its use in the criminal case and vice versa. These difficulties are no greater for Judge Maze than for any judge confronting parallel disciplinary and criminal charges. And any financial burden on Judge Maze does not appear to increase if the JCC proceedings proceed without further delay.

It is difficult to ascribe great weight to Judge Maze's Fifth-Amendment and overlapping-evidence arguments considering the numerous voluntary and arguably incriminating statements she made in two self-reporting letters to the JCC and the arguably incriminating statements she made in a TV interview in August 2018. More importantly, we fail to see how Judge Maze's Fifth Amendment rights are even impinged upon in this case.

"The right against self-incrimination provides two types of protection in criminal proceedings: (1) a defendant cannot be compelled to testify, and (2) the factfinder cannot draw adverse inferences by the defendant's refusal to testify." The JCC has not compelled Judge Maze to provide testimony in her defense that gives rise to statements that could be used against her, and even if it did, the trial court in

 $^{^{31}}$ Barker, 379 S.W.3d at 124 (citing Griffith v. California, 380 U.S. 609 (1965)).

her 'criminal proceeding could prevent any such compelled testimony from being used against her. Nor will the trial court in her criminal proceeding allow Judge's Maze's silence in her JCC proceedings to be used against her.

Understandably, Judge Maze wants to be able to defend herself in her JCC proceedings and prevent those statements from being used against her in any way in her criminal proceedings. "But the Constitution does not forbid 'every government-imposed choice in the criminal process that has the effect of discouraging the exercise of constitutional rights."32 "It is well settled that the government need not make the exercise of the Fifth Amendment privilege cost free."33 "Although a defendant may have a right, even of constitutional dimensions, to follow whichever course [s]he chooses, the Constitution does not by that token always forbid requiring h[er] to choose."34 "It does no violence to the privilege that a person's choice to testify in h[er] own behalf may open the door to otherwise inadmissible evidence which is damaging to h[er] case."35

Judge Maze remains free to assert her Fifth Amendment right in both her JCC and criminal proceedings.

³² Jenkins v. Anderson, 447 U.S. 231, 236 (1980) (quoting Chaffin v. Stynchcombe, 412 U.S. 17, 30 (1973)).

³³ *McKune v. Lilfe*, 536 U.S. 24, 41 (2002) (Kennedy, J., dissenting) (citing *Jenkins*, 447 U.S. at 238; *Williams v. Florida*, 399 U.S. 78, 84-85 (1970)).

 $^{^{34}}$ McGautha v. California, 402 U.S. 183, 213 (1971) (vacated on other grounds by Crampton v. Ohio, 408 U.S. 941 (1972)).

 $^{^{35}}$ Id. (citing Spencer v. Texas, 385 U.S. 554, 561 n.7 (1967); Michelson v. United States, 335 U.S. 469 (1948)).

Our decision today should not be taken to preclude her from doing so.

One of the dissents also suggests, With the public fully protected, the JCC cannot constitutionally justify not awaiting the outcome of the criminal proceedings." If the JCC suspended Judge Maze *without* pay, then Justice Lambert's position would be strengthened. But with this statement, the dissent ignores the fact that the longer the JCC proceedings are stayed, the more taxpayer dollars will be paid to a non-working judge and the temporary judges who must fill her role.

One of the dissents additionally relies on this Court's decision in *Cornett v. Judicial Ret. & Removal Cornm'n*³⁶ to support its argument that a stay on Judge Maze's JCC proceedings is warranted. But this Court's disposition in that case is the exact opposite disposition that the dissent advocates for: "The order of the Commission is reversed, and the cause remanded to the Commission so that it can either await the outcome of the federal appellate process or *conduct* an *independent hearing and make its own findings of culpability and enter an appropriate order based* on them."³⁷ In other words, faced with this exact situation in *Cornett*, this Court allowed the JCC to proceed with its investigation and disposition.

In sum, the balance of equities in this case favors allowing the JCC to move ahead with its disciplinary proceedings. The overarching public interest in an expedited resolution of disciplinary proceedings against a sitting judge furthers the goal of maintaining the public's trust and confidence in the judiciary while, at

³⁶ 625 S.W.2d 564 (Ky. 1981).

³⁷ *Id.* at 569 (emphasis added).

the same time, minimizing expense and inconvenience to the public. These interests outweigh the burden of parallel proceedings suffered by Judge Maze. Upon full review of the record, we hold that the JCC did not err in denying Maze's motion for a stay.

Accordingly, the Court ORDERS:

- 1. The JCC's denial of Judge Maze's Motion to Stay is AFFIRMED.
- 2. Judge Maze's challenge to the JCC's denial of Judge Maze's Motion for a Continuance is DISMISSED as MOOT.
- 3. Judge Maze's challenge to the JCC's denial of Judge Maze's Motion for an Informal Hearing is DISMISSED.

All sitting. Minton, C.J.; Buckingham, Hughes, and VanMeter, JJ., concur. Keller, J. dissents by separate opinion which Lambert and Wright, JJ. join. Lambert, J., dissents by separate opinion, which Keller and Wright, JJ., join. Wright, J., dissents by separate opinion which Keller and Lambert, JJ., join.

KELLER, J., DISSENTING: I strongly agree with Justice Wright that this matter is procedurally barred; however, in light of the majority's analysis on the the merits of this appeal, I feel obligated to address the merits and, specifically, the application of the factors in *Lehmann v. Gibson*, 482 S.W.3d 375 (Ky. 2016).

I agree that the *Lehmann* factors provide helpful guidance on the issue at hand, namely, whether Judge Maze's JCC proceedings should be stayed pending resolution of her criminal prosecution.³⁸ I disagree, however, on the majority's application of those factors to the facts of this case.

The first factor noted in *Lehmann* is "the extent to which the evidentiary material in the civil and criminal cases overlap." Lehmann, 482 S.W.3d at 384 (quoting State v. Deal, 740 N.W.2d 755, 765 (Minn. 2007)). Though *Lehmann* does not discuss this factor in detail, one of the federal eases it relies on, *Maloney v. Gordon*, 328 F. Supp. 2d 508 (D. Del. 2004) provides some insight. That Court noted that "pie similarity of the issues underlying the civil and criminal actions is considered the most important threshold issue in determining whether or not to grant a stay." Id. at 511 (citation omitted). The *Maloney* Court then explained, "The strongest case for deferring civil proceedings until after completion of criminal proceedings is where a party under indictment for a serious offense is required to defend a civil action involving the same matter." *Id.* (citation omitted).

³⁸ I understand that *Lehmann* and many of the cases it cites deal specifically with a stay of discovery in a civil proceeding, while this case involves the stay of the entire JCC proceeding; however, I agree with the majority that the factors it outlines are highly relevant and worthy of consideration.

In this case, the majority notes, "Unquestionably, the facts underlying the criminal prosecution appear to overlap with the facts underlying the misconduct charges against her in the JCC proceedings." Given the factual overlap in the two matters, the evidence will undoubtedly overlap, as well. As *Maloney* points out, these circumstances weigh heavily in favor of staying the JCC proceeding until the criminal matter has been resolved.

Lehmann next directs us to consider the status of the criminal proceeding. This factor should not be overlooked, as the status of the criminal case "can have a substantial effect on the balancing of the equities." Id. at 512 (citation omitted). In fact, Maloney noted that, "[i]f criminal indictments are returned against the civil defendants, then a court should strongly consider staying the civil proceedings until the related criminal proceedings are resolved." Id. (citations omitted). This is true because "[c]ivil proceedings, if not deferred, can undermine a defendant's rights, including the privilege against self-incrimination under the Fifth Amendment of the United States Constitution." Id. (citation omitted).

Here, not only have criminal indictments been returned against Judge Maze, but her criminal trial has been scheduled for November of this year. A stay would therefore delay the JCC proceeding for only a few months. The brevity of this delay weighs in favor of entering the stay.

The third *Lehmann* factor, which is discussed in detail by the majority, is "the interests of the parties in staying the civil proceeding." *Lehmann*, 482 S.W.3d at 384 (quoting *Deal*, 740 N.W.2d at 765). I strongly agree that the JCC has an interest in maintaining the integrity of our judicial system by regulating the

conduct of our judiciary, and I agree that the JCC has an interest in efficiently resolving those matters. However, keeping in mind the JCC's priorities, the Commission functions best when presented all relevant facts and arguments. Though we cannot predict if and when Judge Maze will invoke her Fifth Amendment right, the failure to stay the JCC proceeding necessarily means that she may soon be called to testify. If she does invoke her Fifth Amendment right to remain silent, the JCC will not have the benefit of considering Judge Maze's entire defense. Thus, the JCC's interest in regulating the conduct of the bench—not only efficiently but effectively—weighs in favor of a stay.

More importantly, the JCC's interests in resolving this matter do not outweigh Judge Maze's interest in asserting her fundamental constitutional right against self-incrimination. This Fifth Amendment right is so fundamental that it was enshrined in our nation's Bill of Rights and in our Commonwealth's Constitution. It is a constitutionally guaranteed right and, undoubtedly, it should be afforded great weight. Given the importance of this interest, I cannot find that the JCC's interests in an expeditious proceeding outweigh this fundamental right. Even without considering the other interests identified by the majority (financial strain and overlapping of evidence), this interest alone is so strong that it is not outweighed by JCC's interests in a speedy administrative proceeding.

This analysis is not altered by Judge Maze's voluntary self-reporting letters or her television interview. The majority finds it "difficult to ascribe great weight" to Judge Maze's Fifth Amendment and overlapping-evidence arguments due to her earlier decision to make these statements. Essentially, then, the majority

finds that Judge Maze's Fifth Amendment right against self-incrimination is weakened by her decision to self-report and be interviewed. I disagree. The statements at issue do not provide specific details of the alleged criminal charges of forgery and tampering with public records, nor do they contain admissions of guilt. Simply put, these are not self-incriminating statements. While they might provide a basis for impeachment during the JCC proceedings or at trial, they do not provide a basis for denying Judge Maze her fundamental right against self-incrimination.

Lehmann also directs us to consider any prejudice to the parties that may result from a stay. As I noted above, a stay would delay the JCC proceeding only until the resolution of the criminal trial, which is scheduled for November 12, 2019. There is no evidence that this short delay will lead to the loss of evidence or witnesses or will otherwise prejudice the JCC in any way. Judge Maze, on the other hand, will be greatly prejudiced by the absence of a stay because she will be forced to either invoke her Fifth Amendment right, thereby weakening her ability to tell her side of the story in her defense, or waive her Fifth Amendment right, in which case she risks making incriminating statements that can later be used against her at her criminal trial. As *Maloney* explained, competing civil and criminal proceedings force upon. a defendant the difficult choice between asserting his or her right against self-incrimination, thereby inviting prejudice in the civil case, or waiving those rights, thereby courting liability in the criminal case." 328 F. Supp. 2d at 513 (citation omitted). This is precisely the dilemma Judge Maze will face in the absence of a stay.

The fifth factor to consider is the interests of nonparties, which, in this particular case, overlaps with the

final Lehmann factor, the public interest. Again, *Maloney* provides a persuasive explanation of these factors, particularly in cases involving the misconduct of public officials. That Court noted that "[t]he public has a substantial interest in the integrity or lack of integrity of those who serve them in public office." 328 F. Supp. 2d at 513 (quoting *United States v. Smith*, 776) F.2d 1104, 1114 (3d Cir. 1985)). It clarified, however, that "[t]he public's interest in the integrity of the criminal case is entitled to precedence over the civil litigant." Id. (quoting Javier H. v. Garcia-Botello, 218) F.R.D. 72, 75 (W.D.N.Y. 2003)). In fact, in that case, a stay of the civil proceeding benefited the public by allowing the criminal prosecution of the Defendants, who are public officials, to proceed unimpeded and unobstructed by any concerns that may arise in discovery in the civil case." "Furthermore," the Maloney Court explained, "while the public has a strong interest in this case, the related criminal proceeding serves to advance many of those same interests, especially given the factual overlap between the cases." *Id.* at 513-14.

In the present case, the majority notes that the public interests in this case are both pragmatic and financial. Specifically, the public has an interest in seeing that routine court business is not disrupted, as well as ensuring that taxpayer dollars are not unnecessarily expended on Judge Maze's salary and the special judges hired to stand in her place during her suspension. I acknowledge that Judge Maze's suspension with pay imposes a hardship on the taxpayers overall and citizens of her circuit; however, the interest in protecting taxpayer dollars, while strong, does not outweigh the fundamental constitutional right against self-incrimination. This proposition is especially applicable here, where avenues exist to allow for Judge Maze's suspension without pay.

Lastly, I turn to the remaining *Lehmann* factor: court convenience. Essentially, this factor requires us to consider judicial economy and, more specifically, whether a stay will unfairly burden either the JCC or the trial court. Federal courts have found this factor to be "deserving of substantial weight." *Microfinancial*, Inc. v. Premier Holidays Intl, Inc., 385 F.3d 72, 79 (1st Cir. 2004). Here, Judge Maze does not ask for an indefinite stay of the JCC proceedings; she asks that it be stayed only until the criminal matter has resolved. That trial is scheduled for November of this year. Thus, while the JCC may have a heavy case load, a stay will delay this single proceeding by only a few months. Accordingly, I cannot find that the requested stay would overburden the JCC, nor can I see how it would inconvenience the trial court. This factor therefore weighs in favor of a stay.

Having carefully considered each of the *Lehmann* factors, I cannot agree with the majority's decision. These factors weigh in favor of a stay, and none more so than Judge Maze's interest in asserting a fundamental constitutional right. I have written separately not only to emphasize that factor, but because this issue reaches well beyond the parameters of this particular case. The Fifth Amendment belongs to all persons found within the United States of America and the Commonwealth of Kentucky. That right should not and cannot be diminished for judges or any other person that finds themselves under similar scrutiny as Judge Maze. Therefore, I dissent.

Lambert and Wright, JJ., join.

LAMBERT, J., DISSENTING: Although I join Justice Wright's dissent regarding the necessity to file a writ to invoke our jurisdiction to hear this case, because the Majority has chosen to address the merits,

I feel compelled to address them as well and respectfully dissent. I would hold that the Fifth Amendment protections afforded Judge Maze in her parallel criminal proceeding would stay the Judicial Conduct Commission (JCC) proceedings pending the outcome of her criminal charges, which are also part of the JCC complaint. Because of her fundamental constitutional rights against self-incrimination in her criminal trial, the procedures of the JCC must face a strict scrutiny test under Carey v. Wolnitzek.³⁹ and Republican Party of Minnesota v. White.⁴⁰ Because the public and the judiciary are fully protected by the temporary measures taken by the JCC and the Chief Justice, there is no compelling state interest, thus the stay pending her criminal case should be granted.

I am persuaded by the analysis of *Cornett v. Judicial Ret. and Removal Comm'n.*⁴¹ In *Cornett*, District Judge Cornett had been convicted in the United States District Court for the Eastern District of Kentucky of two felony offenses. *Id.* Judge Cornett timely filed an appeal to the United States Court of Appeals for the Sixth Circuit. *Id.* After Judge Cornett had been indicted and prior to his conviction, the Chief Justice signed an order appointing a special presiding judge in the place and stead of Judge Cornett.⁴² *Id.* at 565. Meanwhile, the JCC commenced an investigation under

^{39 614} F.3d 189 (2010).

⁴⁰ 536 U.S. 765 (2002).

⁴¹ 625 S.W.2d 564 (Ky. 1982).

⁴² The Majority states that Judge Maze is "faced with this exact situation in *Cornett*". However, that is not the case. Judge Cornett, who had also been suspended WITH pay pending his criminal case, had already been convicted of his charges, before the JCC attempted to permanently remove him from office.

SCR⁴³ 4.170 based on his indictment. *Id.* Proper notice of that investigation and an opportunity for Judge Cornett to be informally heard was given prior to his criminal trial. *Id.* Judge Cornett did not appear at the informal conference. *Id.* No further action was taken by the JCC until after he was convicted. *Id.* The JCC then scheduled another opportunity for Judge Cornett to appear informally with counsel, but the Judge did not appear. *Id.* On the scheduled date, the JCC entered an order suspending Judge Cornett based on his conviction in the United States District Court on two counts of conspiracy and bribery. *Id.* at 565-66. A formal hearing was scheduled thereafter. *Id.* at 566.

Judge Cornett attended that hearing in person without counsel and implored the JCC to defer a decision on the charges made against him until after the criminal proceedings in federal court had been fully and completely litigated. *Id.* The JCC refused to do so and issued an order removing him from office. *Id.* Judge Cornett appealed to the Kentucky Supreme Court. *Id.*

Citing Hazelrigg v. Douglass⁴⁴—where three members of the Fiscal Court of Montgomery County, Kentucky were convicted of malfeasance in office and fined, then their offices forfeited and declared vacant—the *Cornett* court discussed the status of a public official who had been found guilty of a serious offense:

It is suggested that when a public official has been indicted and found guilty of a grave offense, and judgment has been pronounced depriving him of the office in the conduct of which he committed the malfeasance, he ought

⁴³ Kentucky Supreme Court Rule.

⁴⁴ 104 S.W. 755 (Ky. 1907).

not thereafter to be allowed by suspending the judgment to discharge the duties of the office during an appeal; thereby defeating the course of the law that took from him the office he had disgraced. A sufficient answer to this is that, in the administration of justice, under our procedure, no judgment of an inferior tribunal can be deemed to finally adjudge the rights of the parties when the person against whom it is entered prosecutes within the time and in the manner allowed by law an appeal to a court having jurisdiction to revise it. Neither public policy nor the ends of justice would be promoted by denying to a public official the right to test the validity of a judgment against him; and it is difficult to understand upon what principle it can be maintained that such officer may appeal from so much of the judgment as imposes a trifling fine, fully protecting his rights by the execution of a bond, and yet be denied the more important right to save his office until the judgment of the lower court can be reviewed.

We further said:

Again, it would be giving to the convicted officer very inadequate relief to say that lie might appeal from the judgment vacating his office, and yet be deprived of the office by the judgment of the inferior court, although that judgment might be reversed and entirely set aside by the judgment of the appellate court

Cornett, 625 S.W.2d at 567. This Court went on to reason:

In the instant proceeding, Judge Cornett has implored the Commission to await the final outcome of the criminal proceedings against him in the federal courts. Would granting Judge Cornett's request in any way interfere with the best interest of justice to be served? Judge Cornett has been suspended from the practice of law as an attorney. He cannot therefore practice law. On January 10, 1980, the Chief Justice of this court entered an order authorizing the regular judge of the Harlan Circuit Court assigned temporarily as special presiding judge of the District Court for the 26th Judicial District, with full and exclusive authority and responsibility to conduct all proceedings now and hereafter pending in that court. Judge Cornett was ordered to release to the said circuit judge all of the records and physical, facilities of the district court. Consequently, for all intent and purposes Judge Cornett cannot sit as the District Judge for the 26th Judicial District. Not being able to practice law or to hold court, it can hardly be in the best interest of justice that Judge Cornett's request that the Commission withhold the entry of an order removing him from office be denied. Judge Cornett's appeal to the United States Court of Appeals is still pending. Consequently, there is no "conviction" which could at this time form the basis for the entry of an order removing him from office.

Id. at 568-69. Clearly, the JCC waited until after Judge Cornett was convicted in his criminal trial before it acted to permanently remove him from his seat. Judge Cornett's criminal trial took place in 1980 and he was temporarily removed with pay. But the

JCC did not proceed with its hearing against Judge Cornett until 1981, again, *after* his criminal trial was over. Judge Maze should be entitled to the same treatment.

In the same vein, in *Nicholson v. Judicial Ret*, & *Removal Comm'n*, we noted that:

The purpose of Section 121 of our constitution is the regulation of the conduct of those persons charged with the administration of justice. The aim of proceedings instituted pursuant to this section is to improve the quality of justice administered within the Commonwealth by examining specific complaints of judicial misconduct, determining their relation to a judge's fitness for office and correcting any deficiencies found by taking the least severe action necessary to remedy the situation. The target is not punishment of the judge. Consequently, the action of the Commission does not constitute a violation of the "ex post facto" prohibitions of the federal and state constitutions.45

The majority seems to give much weight to the fact that Judge Maze has made "numerous voluntary and arguably incriminating statement? in both her self-reporting letters to the JCC and in a television interview. But there may be some conflation of the concepts of forgery of signatures versus completing an order with notation for clerical distribution, and

 ⁴⁵ 562 S.W,2d 306, 308 (Ky. 1978) (emphasis added) (citing Flemming v. Nestor, 363 U.S. 603 (1960); DeVeau v. Braisted, 363 U.S. 144 (1960); Ex parte Garland, 71 U.S. 333 (1866); and Cummings v. Missouri, 71 U.S. 277 (1866)).

Judge Maze has not admitted any bad faith in what transpired.

Her criminal charges, which overlap the JCC charges, are two counts of Second-Degree Forgery and one count of Tampering with Public Records. These charges are the result of her signing two orders for a drug test on her ex-husband for two different hospitals. Specifically, that on the first order she wrote "Bath Co. Attorney" on the "Attorney for the Plaintiff" (Form AOC-006-3, Rev. 6-88) line, which would have indicated that the Bath Co. attorney had seen the order and agreed to its contents. On the second order, (same vintage) she wrote "Commonwealth Att. & Bath Co. Attorney" on the "Attorney for the Plaintiff' signature line. We now know that neither the Commonwealth's attorney nor the Bath County attorney saw or agreed to the orders.

However, while Judge Maze fully admits to signing these documents and making the notations in the lower left segment of the single page form order, she explained in her answer to the JCC's counts that she inadvertently completed those orders in the same way she had completed other orders which were on the more recent adaptations of a different AOC form order she typically uses. Specifically, that she thought the form she signed (AOC-006-3) was the same as the AOC forms she had previously used (AOC-103-1) in that the portion to be signed was a "Distribution." The "Distribution" portion on the AOC-103-1 form simply tells the Circuit Clerk who the order should be mailed to, when entered. While the "Seen by and order of entry waived" portion of the AOC-006-3 form which she completed is meant to signify that whoever's signature is on that line has seen and agreed to the contents of the order. These sections are both in the bottom left-hand corner of the forms, and Judge Maze asserts that she "did not realize the wording on the bottom of the [AOC-006-3] order was different."

Second-Degree Forgery and Tampering with Public Records are intent crimes. A person is guilty of Second-Degree Forgery when "with intent to defraud, deceive or injure another, he falsely makes, completes or alters a written instrument[.]"⁴⁶ The Crime of Tampering with Public Records is committed when a person: (1) knowingly makes a false entry in or falsely alters any public record; or (2) knowing he or she lacks the authority to do so, intentionally destroys, mutilates, conceals, removes, or otherwise impairs the availability of any public records; or (3) knowing he or she lacks the authority to retain it, intentionally refuses to deliver up a public record in his or her possession upon proper request of a public servant lawfully entitled to receive such record for examination or other purposes.⁴⁷

It is of course not within our province to determine the credibility of Judge Maze's explanation. That is the job of a fact-finder. But if the jury empaneled for her criminal trial credits her defense she could potentially be acquitted of her criminal charges because she asserts she lacked the intent required to commit those crimes. Therefore, respectfully, the great weight that the Majority seems to place on her allegedly incriminating statements which might make the case indefensible is not well founded upon closer review.

I also respectfully disagree with the weight given to the public interest in "reducing the length of additional time Judge Maze receives her full judicial salary

⁴⁶ Kentucky Revised Statute (KRS) 616.030 (emphasis added).

⁴⁷ KRS 519.060 (emphasis added).

while incapable of performing her judicial duties." The interests of the public are fully protected during this time through her temporary suspension and with coverage of her duties by special judges. As the *Nicholson*⁴⁸ court noted, "The target is not the punishment of the Judge."

Should Judge Maze be found guilty of misconduct under the JCC proceedings, she is subject to discipline which could potentially remove her from the office to which she was elected. Her office would be declared vacant and a special election would be held to fill the remainder of her term which ends January 9, 2023.

The right to choose or pursue an occupation has been held to be a substantial right and is protected by the due process and equal protection clause of the Fourteenth Amendment and subject to a rational basis test. In *Bruner v. Zawaki*⁴⁹, the Federal District Court said:

Under the due process clause of the Fourteenth Amendment, the state may not deprive a citizen of life, liberty, or property without due process of law. See U.S. Coast. Amend. XIV § 1. "The touchstone of due process is protection of the individual against arbitrary action of the government." Cnty. of Sacramento v. Lewis, 523 U.S. 833, 845, 118 S.Ct. 1708, 140 L.Ed.2d 1043 (1998). The Fourteenth Amendment "prohibits the government from imposing impermissible substantive restrictions on individual liberty," including the liberty interest to pursue a chosen occupation. Craigmiles v.

⁴⁸ Nicholson, 562 S.W.2d at 308.

⁴⁹ 997 F. Supp. 2d 691, 697-98 (E.D. Ky. 2014).

Giles, 110 F.Supp.2d 658, 661 (2000), citing Washington v. Glucksberg, 521 U.S. 702, 720-21, 117 S.Ct. 2258, 138 L.Ed.2d 772 (1997); Conn v. Gabbert, 526 U.S. 286, 291-92, 119 S.Ct. 1292, 143 L.Ed.2d 399 (1999). Such a liberty interest is subject to reasonable regulation by the state, and the "burden is on the challenger to show that there is no rational connection between the enactment and a legitimate government interest? Am. Express Travel Related Servs. Co. v. Ky., 641 F.3d 685, 689 (6th Cir.201I) (internal alterations and quotation marks omitted).

Thus, the procedures of the JCC must at least meet the rational basis test. With the public fully protected, the JCC cannot constitutionally justify not awaiting the outcome of the criminal proceedings. Judge Maze has also asserted that there have been failures in the JCC process which include the refusal for informal conferences and the issuance of a subpoena for grand jury transcripts without the required notice under the applicable Supreme Court and criminal and civil rules.

Here, as in *Cornett*, both the JCC and the Chief Justice protected the public interest and the integrity of the judicial process by the temporary safeguards i.e., temporary suspension and the appointment of special judges to handle the judicial responsibilities. Therefore, there is no prejudice to the JCC or the public in staying the civil proceeding.

In weighing the individual constitutional rights of Judge Maze against the JCC process, particularly with her temporary suspension and the appropriate actions of the Chief Justice in providing coverage of her assigned cases, I cannot agree that the JCC process should outweigh Judge Maze's Fifth Amendment and Fourteenth Amendment rights.

And while the majority cites *Lehmann v. Gibson*, 482 S.W.3d 375 (Ky. 2016) as if it supports its holding, through examination of its non-precise test, 50 this court in *Lehmann* actually upheld the lower court's deference to having the criminal prosecution case tried first. The *Lehmann*. court emphasized the importance of the criminal process and its heightened importance in simultaneous civil and criminal proceedings:

The Commonwealth and public share a particularly weighty interest in protecting the integrity of the criminal prosecution. The degree to which the issues in the civil and criminal proceedings overlap, then, is particularly important. The more overlap, "the more likely that allowing civil discovery will jeopardize the integrity of the criminal proceeding" as using that discovery may become an "irresistible temptation" to gain an advantage in the criminal proceeding.

Id. at 384 (internal footnotes omitted).

Here, the JCC can show no prejudice to its case against Judge Maze by giving deference to the weightier criminal prosecution at hand. No citizens are at risk of

⁵⁰ We find it unnecessary to provide an exhaustive list of factors for a trial court's consideration, but we find these to be strong guidance: (1) the extent to which the evidentiary material in the civil and criminal cases overlap; (2) the status of the criminal proceeding; (3) the interests of any parties in staying the civil proceeding; (4) the prejudice to any parties from staying the civil proceeding; [(5)] the interests of persons that are not parties to the litigation; [(6)] court convenience; and [(7)] the public interest in the pending civil and criminal actions.

harm as the safeguards of temporary removal and special judges are in place. Judge Maze has even been banned from the courthouses except to appear in her criminal cases. In fact, should Judge Maze be convicted, then the JCC case is greatly simplified. Yet Judge Maze's constitutional rights are on the line here, in both the JCC and criminal cases. Should she be improperly removed from office, there is no way to adequately restore her to her position to which she has been elected. Additionally, should the JCC remove her permanently prior to her criminal trial, that fact could be admitted against her in the criminal trial. At the very least, should she testify at the JCC hearing, those statements could be used against her in the criminal trial. Therefore, I cannot join the majority.

Keller and Wright, JJ., join.

WRIGHT, J., DISSENTING: As the majority points out, "[t]he rules governing this Court's review of JCC proceedings only allow us to review the propriety of those proceedings upon submission of the JCC's final order resolving the proceedings." (Emphasis added.) However, since the JCC did not challenge this Court's procedural ability to address Judge Maze's argument concerning her motion for an additional informal hearing, the majority opinion addresses the merits of her "appeal." I dissent as this is in direct contradiction of our rules and we lack appellate jurisdiction in this matter.

Kentucky Supreme Court Rule (SCR) 4.290 addresses the judicial review of decisions of the Judicial Conduct Commission. Specifically, SCR 4.290(2) specifies that "A notice of appeal of the Commission's *final* order shall be filed . . ." (Emphasis added.) Furthermore, SCR 4.290(1) states that "To the extent applicable and not inconsistent with SCR 4, the Rules of Civil

Procedure (CR) applicable to other types of proceedings shall apply to the judicial review of Commission orders by the Supreme Court." Pursuant to CR 54.02, "A final or appealable judgment is a final order adjudicating all the rights of all the parties in an action or proceeding, or a judgment made final under Rule 54.02."

As the majority admits, the order Judge Maze requests this Court to appeal was not final. Therefore, we should not review it as an appeal. Rather, this case could have properly come to this Court as a writ action pursuant to CR 76.36 which reads, in pertinent part: "Original proceedings in an appellate court may be prosecuted only against a judge or agency whose decisions may be reviewed as a matter of right by that appellate court."

This is not a mere matter of splitting hairs; rather, it is a jurisdictional dilemma that *must* be dealt with. "Although the question is not raised by the parties or referred to in the briefs, the appellate court should determine for itself whether it is authorized to review the order appealed from." Hook v. Hook, 563 S.W.2d 716, 717 (Ky.1978). More recently, we have stated: "As a preliminary matter, this Court's jurisdiction to hear this matter as a direct appeal must be addressed Though neither party has raised or addressed the issue, this Court must determine for itself that jurisdiction is proper." Leonard v. Commonwealth 279 S.W.3d 151, 155 (Ky. 2009), citing Hubbard v. Hubbard, 303 Ky. 411, 412, 197 S.W.2d 923, 923 (1946) ("This question is not raised by the record, nor is it referred to in the briefs, but jurisdiction may not be waived, and it can not be conferred by consent of the parties. This court must determine for itself whether it has jurisdiction."). Here, the order in question is "plainly an interlocutory determination. . . It [is] not reviewable by direct appeal." *Hook*, 563 S.W.2d at 717.

This Court makes the rules—both SCR and CR—for the orderly administration of justice. We should not turn a blind eye to those rules in this case and allow an appeal from a nonfinal order, lest we risk facing an onslaught of such improper "appeals." If we disregard our rules, they become meaningless. Here, we lack appellate jurisdiction and should not entertain this case. For these reasons, I dissent and would dismiss Judge Maze's appeal as improper.

Keller and Lambert, JJ., join.

ENTERED: June 13, 2019.

/s/ [Illegible]
Chief Justice

APPENDIX B

COMMONWEALTH OF KENTUCKY JUDICIAL CONDUCT COMMISSION

IN RE THE MATTER OF:

BETH LEWIS MAZE, CIRCUIT COURT JUDGE 21ST JUDICIAL CIRCUIT

ORDER

Upon due consideration of Judge Maze's Motion to Stay Proceedings Pending Resolution of the Criminal Prosecution and the Response filed by Counsel for the Commission; Judge Maze's Motion to Continue Hearing; and, Judge Maze's Motion for Opportunity to Appear Informally, and the Commission being fully advised and informed, it is hereby ordered that the Motions be and are hereby DENIED.

Date: November 19th, 2018

/s/ Stephen D. Wolnitzek STEPHEN D. WOLNITZEK, CHAIR

APPENDIX C

SUPREME COURT OF KENTUCKY

2018-SC-000633-RR

BETH LEWIS MAZE, CIRCUIT JUDGE,

Appellant,

v

KENTUCKY JUDICIAL CONDUCT COMMISSION,

Appellee.

ORDER GRANTING MOTION FOR IMMEDIATE RELIEF

After consideration of appellant Beth Maze's motion for Intermediate Relief pursuant to CR 76.33, and the Kentucky Judicial Conduct Commission's ("JCC") response thereto, it is hereby ORDERED:

- 1) Appellant's motion is hereby GRANTED;
- 2) The JCC hearing scheduled for December 3, 2018 in Maze's judicial conduct disciplinary proceeding is STAYED pending a decision by this Court on the merits of the above styled appeal;
- 3) Pursuant to SCR 4.290, appellant and the JCC shall confer and file an abbreviated record with the Court within 10 days of the date of this Order. Appellant's brief shall be due 20 days from the date of the filing of the abbreviated record with the Court. The JCC's brief shall be due 20 days from the date of the filing of appellant's brief. No reply brief shall be filed;

4) After the filing of the briefs, the above-styled appeal will stand submitted without oral argument.

ENTERED: November 30, 2018.

/s/ [Illegible] Chief Justice

APPENDIX D

COMMONWEALTH OF KENTUCKY JUDICIAL CONDUCT COMMISSION

IN RE THE MATTER OF:

BETH LEWIS MAZE, CIRCUIT COURT JUDGE 21ST JUDICIAL CIRCUIT

NOTICE OF FORMAL PROCEEDINGS AND CHARGES

Notice is hereby given of the initiation of formal proceedings under Rule 4.180 of Rules of the Supreme Court. At the times set out in this Notice, you were Circuit Court Judge for Kentucky's 21st Judicial Circuit consisting of Bath, Menifee, Montgomery, and Rowan counties. The charges are as follows:

Count I

On September 18, 2017, you received information that your ex-husband had been arrested on several criminal charges including possession of a controlled substance. You immediately made several attempts to contact the Bath County Jailer, Earl Willis, to obtain information on his arrest. After making contact with Mr. Willis, you contacted pretrial services in an attempt to secure a pretrial officer from outside of your judicial circuit to conduct your ex-husband's pretrial interview. You then contacted District Judge William Roberts to discuss the matter, only to be advised that neither he nor Judge Donald Blair would preside and that the matter would be referred to the Chief Regional Judge for the appointment of a special judge.

You then made contact with Jailer Willis again who informed you that he was assisting your ex-husband in obtaining a drug test from St. Joseph Hospital in Mount Sterling, Kentucky. Jailer Willis informed you that the hospital would not give your ex-husband a drug test without a court order. In response, you issued an Order to St. Joseph Hospital to perform the drug screen. When St. Joseph refused to perform the drug screen, you issued a second Order to Clark County Medical Center in a second attempt to allow your exhusband to obtain the drug screen he desired.

Your actions violate SCR 4.020(1)(b)(i) and constitute misconduct in office. Furthermore, your actions violate SCR 4.300 and the relevant portions of the following Canons of the Code of Judicial Conduct, as they existed at the time of the violation:¹

- Canon 1 which requires judges to maintain high standards of conduct and uphold the integrity and independence of the judiciary.
- Canon 2A which requires judges to respect and comply with the law and act at all times in a manner that promotes public confidence in the integrity and impartiality of the judiciary.
- Canon 2D which prohibits judges from lending the prestige of judicial office to advance the private interests of others.
- Canon 3B(7) which prohibits judges from initiating or considering *ex parte* communications with parties.

¹ The Canons cited by the Commission herein were the versions in effect at the time of the violation. The provisions within the cited Canons are now contained in Rules 1.1, 1.2, 1.3, 2.9, and 2.11.

• Canon 3E(1) which requires a judge to disqualify himself or herself in a proceeding in which the judge's impartiality might reasonably be questioned.

Count II

On September 18, 2017, you issued two separate Orders for a drug screen to St. Joseph Hospital and Clark County Medical Center for the benefit of your exhusband. Neither of these Orders were included in the official record or sent to the Bath County Attorney.

Your actions violate SCR 4.020(1)(b)(i) and constitute misconduct in office. Furthermore, your actions violate SCR 4.300 and the relevant portions of the following Canons of the Code of Judicial Conduct, as they existed at the time of the violation:²

- Canon 1 which requires judges to maintain high standards of conduct and uphold the integrity and independence of the judiciary.
- Canon 2A which requires judges to respect and comply with the law and act at all times in a manner that promotes public confidence in the integrity and impartiality of the judiciary.
- Canon 3E(1) which requires a judge to disqualify himself or herself in a proceeding in which the judge's impartiality might reasonably be questioned.

The jurisdiction of the Judicial Conduct Commission in this matter is under SCR 4.020(1)(b)(i) and (v), and (1)(c) which read in pertinent part as follows:

- (1) Commission shall have authority:
 - (b) To impose the sanctions, separately or collectively of (1) admonition, private

reprimand, public reprimand or censure; (2) suspension without pay or removal or retirement from judicial office, upon any judge of the Court of Justice or lawyer while a candidate for judicial office, who after notice and hearing the Commission finds guilty of any one or more of the following:

- (i) Misconduct in office.
- (v) Violation of the code of Judicial Conduct, Rule 4.300.
- (c) After notice and hearing, to remove a judge whom it finds to lack the constitutional statutory qualifications for the judgeship in question.

For your information, the Commission wishes to call your attention to the following Supreme Court Rule:

RULE 4.180 FORMAL PROCEEDINGS

If the Commission concludes that formal proceedings should be initiated, it shall notify the judge. He may file an answer within 15 days after service of the notice. Upon the filing of his answer, or the expiration of time for so filing, the Commission shall set a time and place for the hearing and shall give reasonable notice thereof to the judge.

Please mail your answer to: Ms. Jimmy Shaffer, Executive Secretary, Kentucky Judicial Conduct Commission, P.O. Box 4266, Frankfort, Kentucky 40604-4266.

May 21st, 2018.

/s/ Stephen D. Wolnitzek STEPHEN D. WOLNIRZEK, CHAIR

COMMONWEALTH OF KENTUCKY JUDICIAL CONDUCT COMMISSION

IN RE THE MATTER OF:

BETH LEWIS MAZE, CIRCUIT COURT JUDGE 21ST JUDICIAL CIRCUIT

ANSWER

* * *

Comes Beth Lewis Maze, by counsel, and for her Answer to the Notice of Formal Proceedings and Charges, states as follows:

- 1. Judge Maze admits she contacted and received information from Bath County Jailer, Earl Willis. Mr. Willis was unsure whether Judge Maze's ex-husband was going to be arrested or issued a citation.
- 2. Judge Maze admits she contacted pre-trial services for the purpose of alerting pretrial services that the local pretrial worker might have to seek outside assistance from a worker in a different judicial circuit to avoid a conflict.
- 3. Judge Maze admits she contacted Judge Roberts to alert him what was going on about a potential conflict.
- 4. Judge Maze called the Jailer to determine whether her ex-husband was being arrested or cited. Mr. Willis responded that he believed the ex-husband was being cited.
- 5. Jailer Willis contacted and requested Judge Maze to issue an order for St. Joseph Hospital to perform a

drug test on her ex-husband. Judge Maze initially refused.

- 6. Jailer Willis advised Judge Maze that St. Joseph Hospital had refused to perform the test.
- 7. Jailer Willis then proceeded to take the exhusband to Clark Regional Medical Center at the request of the ex-husband.
- 8. While in route to the Clark County Jail, Jailer Willis drove by both hospitals.
- 9. Jailer Willis then called Judge Maze and advised her that he would need another order to have a drug test performed,
- 10. Judge Maze issued a second order which Jailer Willis told Judge Maze was thrown in the trash by Clark Regional Medical Center, as the hospital advised Jail Willis that a doctor's order was needed, not a court order.
- 11. Judge Maze states that she never intended to bestow any benefit upon her ex-husband by ordering these drug tests.
- 12. Judge Maze believes any person under similar circumstance as her ex-husband has a right to have a drug test performed, regardless of what the test results might produce, in order to preserve evidence because evidence can be dissipated if not preserved timely.
- 13. Judge Maze believed that the exigent circumstances presented to her qualifies as an exception to the Canons she is charged with violating, specifically Rule 2.11, comment 3.
 - [3] The rule of necessity may override the rule of disqualification. For example, a judge might be required to participate in judicial

review of a judicial salary statute, or might be the only judge available in a matter requiring immediate judicial action, such as a hearing on probable cause or a temporary restraining order. In matters that require immediate action, the judge must disclose on the record the basis for possible disqualification and make reasonable efforts to transfer the matter to another judge as soon as practicable,

- 14. Judge Maze's purpose as Chief Judge for the 21st. Judicial Circuit in contacting pretrial and Judge Roberts was to minimize the burden on other court personnel by alerting them to the conflict to avoid late hour inconvenience.
- 15. Judge Maze never requested that Judge Roberts, Pretrial, or the Jailer take any action on behalf of her ex-husband,

Respectfully,

/s/ Thomas E. Clay
THOMAS E. CLAY
CLAY DANIEL WINNER, LLC
917 Lily Creek Road
Louisville, KY 40243
(502) 561-2005
tclay@tclaylaw.com

APPENDIX E

COMMONWEALTH OF KENTUCKY JUDICIAL CONDUCT COMMISSION

IN RE THE MATTER OF:

BETH LEWIS MAZE, CIRCUIT COURT JUDGE 21ST
JUDICIAL CIRCUIT

AMENDED NOTICE OF FORMAL PROCEEDINGS AND CHARGES

Notice is hereby given of the initiation of formal proceedings under Rule 4.180 of Rules of the Supreme Court. At the times set out in this Notice, you were Circuit Court Judge for Kentucky's 21st Judicial Circuit consisting of Bath, Menifee, Montgomery, and Rowan counties. The charges are as follows:

Counts I and II in the May 21, 2018 Notice of Formal Proceedings and Charges are incorporated by reference and reaffirmed as if fully set forth herein.

Count III

On September 18, 2017, you issued two separate Orders for a drug screen to St. Joseph Hospital and Clark County Medical Center, respectively. On the first Order, you wrote "Bath Co. Attorney" on the "Attorney for the Plaintiff" signature line, indicating that the Bath County Attorney had seen and agreed to the Order and its contents. On the second Order, you wrote "Commonwealth Att. & Bath Co. Attorney" on the "Attorney for the Plaintiff' signature line, indicating that both attorneys had seen and agreed to the Order and its contents. You additionally signed Michael

Campbell's name on the "Attorney for Defendant" signature line.

Both the Commonwealth and County Attorneys have denied ever seeing or agreeing to the above-referenced Orders and there is no indication that you had authorization to sign either their names or that of Michael Campbell to the September 18, 2017 Orders.

Your actions violate SCR 4.020(1)(b)(1) and constitute misconduct in office. Furthermore, your actions violate SCR 4.300 and the relevant portions of the following Canons of the Code of judicial Conduct, as they existed at the time of the violation:¹

- Canon 1 which requires judges to maintain high standards of conduct and uphold the integrity and independence of the judiciary.
- Canon 2A which requires judges to respect and comply with the law and act at all times in a manner that promotes public confidence in the integrity and impartiality of the judiciary.
- Canon 3B(2) which requires judges to be faithful to the law and maintain professional competence in it.

Count IV

Throughout the preliminary investigation of this matter, up to and including your most recent correspondence with the Commission, you failed to disclose your actions as described in Count Ill to the Commission.

Your actions violate SCR 4.020(1)(b)(1) and constitute misconduct in office. Furthermore, your actions

¹ The Canons herein were the versions in effect at the time of the violation. The provisions within the cited Canons are now contained in Rules 1.1, 1.2, and 2.5.

violate SCR 4.300 and the relevant portions of the following Canons of the Code of judicial Conduct, as they existed at the time of the violations:²

 Rule 2.16 which requires judges to cooperate with the Commission, which includes acting candidly and honestly.

The jurisdiction of the judicial Conduct Commission in this matter is under SCR 4.020(1)(h)(i) and (v), and (1)(c) which read in pertinent part as follows:

- (1) Commission shall have authority:
 - (b) To impose the sanctions, separately or collectively of (1) admonition, private reprimand, public reprimand or censure; (2) suspension without pay or removal or retirement from judicial office, upon any judge of the Court of Justice or lawyer while a candidate for judicial office, who after notice and hearing the Commission finds guilty of any one or more of the following;
 - (i) Misconduct in office.
 - (v) Violation of the code of Judicial Conduct, Rule 4.300.
 - (c) After notice and hearing, to remove a judge whom it finds to lack the constitutional statutory qualifications for the judgeship in question.

For your information, the Commission wishes to call your attention to the following Supreme Court Rule:

² The Rules herein were the versions in effect at the time of the violation, having become effective on January 1, 2010.

RULE 4.180 FORMAL PROCEEDINGS

If the Commission concludes that formal proceedings should be initiated, it shall notify the judge. He may file an answer within 15 days after service of the notice. Upon the tiling of his answer, or the expiration of time for so filing, the Commission shall set a time and place for the hearing and shall give reasonable notice thereof to the judge.

Please mail your answer to: Ms. Jimmy Shaffer, Executive Secretary, Kentucky Judicial Conduct Commission, P.O. Box 4266, Frankfort, Kentucky 40604-4266.

September 10th, 2018

/s/ Stephen D.Wolnitzek STEPHEN D. WOLNITZEK, CHAIR

COMMONWEALTH OF KENTUCKY JUDICIAL CONDUCT COMMISSION

IN RE THE MATTER OF:

BETH LEWIS MAZE, CIRCUIT COURT JUDGE 21ST JUDICIAL CIRCUIT

ANSWER

* * *

Comes Judge Beth Lewis Maze and for her answer to Charges III and IV and states as follows:

- 1. Judge Maze signed her name on the orders referenced in Counts I and II.
- 2. Judge Maze inadvertently completed these two orders in the same manner she had completed other orders which were on a different AOC form Order. (See Ex, 1 attached hereto.)
- 3. Judge Maze did not complete either order with any intent to deceive or mislead anyone.
- 4. Judge Maze was not aware of the issue charged in Counts III and IV until she saw the report on WLEX television at 11:00 p.m. on August 6, 2018.
- 5. The two AOC forms differ on the information contained in the lower left corner, AOC Form 103-1 (Rev. 8-97) contains "Distribution:" The purpose of distribution is to tell the Circuit Clerk who to mail the orders to if entered. AOC Form 006-3 (Rev, 6-88) states "Seen by and order of entry waiver." (Ex, 2 and 3)
- 6. Judge Maze took the old orders to her residence when she was cleaning out the circuit judge's office in

Rowan County in June, 2011, in preparation of the move to the new judicial center and did not realize the wording on the bottom of the older order was different.

RESPECTFULLY SUBMITTED THIS 24th DAY OF SEPTEMBER, 2018,

/s/ Thomas E. Clay
THOMAS E. CLAY, P.S.C.
CLAY DANIEL WINNER, LLC
917 Lily Creek Road
Louisville, KY 40243
(502) 561-2005
tclay@tclaylaw.com

^{*}Please note new mailing address*

51a <u>EXHIBIT 1</u>

COMMONWEALTH OF KENTUCKY

TWEN	TY-FIRST JUD	ICIAL	COURT
		Coun	ty
	Case No		_
	PLAI	PLAINTIFF	
	,	vs.	
	DEFEN	IDANT(S)	_
	<u>OR</u>	<u>dDER</u>	
This matt	er coming on to	be heard	
	Court being D AND ADJUL		
this	day of		_, 19
		 Judge	
Distributi	on:	_	
Attorney i	for Plaintiff		
Attorney	for Defendant(s)		

52a <u>EXHIBIT 3</u>

COMMONWEALTH OF KENTUCKY Court of Justice

Case No	
Court <u>District</u>	
County Bath	
Commonwealth of Ky	
Plaintiff,	
vs.	
<u>Donald Maze</u>	
Defendant(s).	
ORDER	
This matter coming on to be heard by the Bath Circ	<u>uit</u>
Court and the Court being advised, IT IS HERE ORDERED AND ADJUDGED, AS FOLLOWS, TWIT: A drug test shall be conducted by the hospital at	-O1
Joseph in Mt. Sterling Kentucky.	<u> </u>
This 18 day of September, 2017.	
/s/ Beth Lewis Maze Judge	
Seen by and order of entry waived:	
Commonwealth Att. & Bath Co. Attorney Attorney for Plaintiff	
Michael Cambell Attorney for Defendant(s)	

53a EXHIBIT 2

COMMONWEALTH OF KENTUCKY Court of Justice

Case No
Court <u>District</u>
County Bath
Commonwealth of Ky
Plaintiff,
vs.
<u>Donald Maze</u>
Defendant(s).
ORDER
This matter coming on to be heard
and the Court being advised, IT IS HEREBY ORDERED AND ADJUDGED, AS FOLLOWS, TO-WIT:
A drug test shall be conducted by a hospital facility.
This <u>18</u> day of <u>Sept.</u> , <u>2017</u> .
<u>/s/ Beth Lewis Maze</u> Judge
Seen by and order of entry waived:
Bath Co Attorney Attorney for Plaintiff
Attorney for Defendant(s)

APPENDIX F

COMMONWEALTH OF KENTUCKY BATH CIRCUIT COURT CRIMINAL DIVISION

CASE NO. <u>18-CR-00059</u>

COMMONWEALTH OF KENTUCKY

vs.

LAURA LEWIS MAZE, AKA: BETH LEWIS MAZE,

Defendant.

INDICTMENT

Date of Birth: 02/28/1963

License #: KY M95-078-455

LKA: 860 Wyoming Rd., Owingsville, KY 40360

Height: Weight: Hair: Eyes:

Race: W Sex: F

District Court File Number:

THE GRAND JURY OF BATH COUNTY CHARGES that on or about September 18, 2018, in Bath County, Kentucky, the above-named defendant, while acting alone or in complicity with another, unlawfully committed the offenses of

COUNT I: FORGERY SECOND DEGREE, in violation of KRS 516.030, a Class D Felony, violation code 25212, by falsely making, completing, or altering, a

public record or instrument filed or required or authorized by law to be filed in or with a public office or public employee; or a written instrument officially issued or created by a public office, public employee or governmental agency;

COUNT II: FORGERY SECOND DEGREE, in violation of KRS 516.030, a Class D Felony, violation code 25212, by falsely making, completing, or altering, a public record or instrument filed or required or authorized by law to be filed in or with a public office or public employee; or a written instrument officially issued or created by a public office, public employee or governmental agency;

COUNT III: TAMPERING WITH PUBLIC RECORDS, in violation of KRS 519.060; a Class D Felony, violation code 01012, by knowingly making a false entry in or falsely altering a public record; or knowingly lacking the authority to do so, intentionally destroys, mutilates, conceals, removes, or otherwise impairs the availability of any public records;

ALL AGAINST THE PEACE AND DIGNITY OF THE COMMONWEALTH OF KENTUCKY.

A TRUE BILL.

/s/ [Illegible]
FOREPERSON

All other charges, if any, bound over with this case and not indicted herein are a No True Bill.

Presented by the foreperson, in the preset e of the Grand Jury, to the Court and filed in open Court by me this, the <u>1</u> day of <u>November</u>, 2018.

CIRCUIT COURT CLERK BY: [Illegible]

GRAND JURY WITNESS: Det. Chad Bowling,

KSP DESI East

Earl Willis,

Bath County Jailer

Hon. Michael Campbell

APPENDIX G

SUPREME COURT OF KENTUCKY

2018-SC-000633-RR

Beth Lewis Maze. Circuit Judge, Appellant,

v.

Kentucky Judicial Conduct Commission, Appellee.

ORDER GRANTING STAY PENDING REVIEW BY THE SUPREME COURT OF THE UNITED STATES

On motion of the appellant, Beth Lewis Maze. pursuant to CR 76 44(b), a stay of execution and enforcement of this Court's Opinion and Order entered June 13, 2019. which became final on June 25, 2019, is granted for a period of ninety (90) days to and including September 23, 2019. in order that Beth Lewis Maze may make application to the Supreme Court of the United States for a Writ of Certiorari. Additional stays should be obtained from the United States Supreme Court.

Further action before the Judicial Conduct Commission in Maze's judicial conduct disciplinary proceeding is similarly stayed pending the filing of a Petition for Writ of Certiorari with the Supreme Court of the United States

ENTERED: August 30th, 2019

/s/ Michelle M. Keller JUSTICE MICHELLE M. KELLER

/s/ Debra Hembree Lambert JUSTICE DEBRA HEMBREE LAMBERT